

A er, a witness for the prosecutors, aged 25 years and upwards, unmarried, who being solemnly sworn, purged of malice and partial counsel, and being interrogate, If or not he had a conversation with Mr Macmaster relating to Dr Kerr his subscribing a paper? depones, That Mr Macmaster had a conversation with him much
 B as to the same purpose as mentioned in the libel, which he has just now heard read; but the precise time when this happened, he does remember. Being particularly interrogate for the pursuers, If Mr Macmaster desired him the deponent, to say to Dr Kerr, that it would be agreeable to Lord Stair, if the said Dr Kerr would sign
 C that paper, or words to that purpose? depones, That such a conversation, much to that purpose, passed between him the deponent, and Mr Macmaster. And being interrogate, If the deponent replied to Mr Macmaster, that if he never got the kirk of Stranrawer but at the expence of a lie, and a lie made by him, he should never
 D have it, or words to that purpose? depones, That the particular words of his answer he does not now remember, but that he refused to speak to Dr Kerr as desired. Being interrogate for the defender, Where this conversation should have happened? depones, That it was between the burn of Stranrawer and his own tan-yard.
 E Being further interrogate, Who were present when that conversation happened? depones, That there were none but themselves two. Being further interrogate, How this conversation began? answered, That after common compliments passed, he the deponent asked Mr Macmaster, How all was going? meaning, How all
 F went with respect to his views of succeeding Mr Blair as minister in Stranrawer. Being further interrogate, Whether or not Mr Macmaster desired him expressly to speak to Dr Kerr, and propose such a scheme? depones, That to the best of his knowledge, he did. And further remembers, that, as a part of his answer, he desired
 G Mr Macmaster to keep to the truth, as it would keep the feet longest. Being further interrogate, If the defender ever insinuate, on any other occasion, that if Dr Kerr his signing that paper would be of the smallest consequence to him the defender? depones. *negative. Causa*

scientie pat. l. &c.

11 JU 62

Gilbert Laurie, Esquire, Lord Provost of the City
of Elinburgh, and others, the Governors of the
Hospital founded within that City, by the deceased
George Herriot, Jeweller, - - - - - } Appellants.

Walter Fergufon of the City of Edinburgh, Esq; }
and John Cleland, late Gardener there, - } Respondents.



The Respondents C A S E.

12 Feb. 1624.

GEORGE HERRIOT, a Native of *Edinburgh*, Jeweller to King *James* the 1st, died at *London*, and by his Will, after numerous Legacies to his Relations and Friends, he bequeathed the Rest and Residue of his Estate to the Provost, Baillies, Ministers, and Common Council of the City of *Edinburgh*, to erect an Hospital, and purchase Lands for maintaining and educating fatherless Boys, Sons of Freemen of the said City, and nominated the said Provost, Baillies, Ministers, and Common Council, and their Successors in Office, to be Governors and Feoffees in Trust of the Lands, Possessions, Revenues, and Goods of the said Hospital. By his said Will he earnestly beseeches the Lord Chancellor of *Scotland*, the two Archbishops, the Lord President of the College of Justice, and the Lord Advocate for the Time being, or any Three of them, upon Complaint against the Governors, to examine, redress, and reform it; and declares, that in case the Governors shall fail in Performance of any fundamental Point, he gives and devises the Whole to the University of *St. Andrews*, for the Maintenance of so many poor Scholars in that University, as shall be nominated and appointed by the Rectors and Professors thereof.

1626.

The above Legacy was fully paid to the Amount of 43,608 l. 11 s. 3 d. Sterling.

The Governors at different Times purchased sundry Parcels of Lands adjacent to the City of *Edinburgh*, and they have from Time to Time given off small Parcels thereof to the Citizens, and some larger Parcels to the City of *Edinburgh*, at a Quit-Rent or Feu-Duty in Money or Grain, equal to the real Rent at the Time; and their Powers for so doing are unquestioned.

January 1733.

In *January* 1733, *John Cleland* Gardener, gave in a Petition to the Hospital, praying for a Feu of Five Acres of the Hospital's Estate, at a Place called *Broughton Loan*, lying North of the City, a high Ground, and having a commanding Prospect of the Firth of *Forth* and Country adjacent; with a professed Intention to turn it to Account by subseuing in small Lots, and in Place of the then current Rent of 3 Bolls of Barley (about 1 l. 11 s. per Acre) he offered 50 Merks in Money (i. e. 2 l. 15 s. 6 d. $\frac{2}{3}$ Sterling) per Acre, of Quit-Rent or Feu-Duty: And this Petition, in common Course, being referred to a Committee, who reported thereon, the Governors pass the following Resolution:

29 Aug. 1733.

"*Herriot's Hospital*, 29th *August* 1733. Which Day the Lord Provost, Baillies, Ministers, and Council of the good Town of *Edinburgh*, Feoffees and Governors of *George Herriot's Hospital*, being convened in Council, it was reported from the Committee to whom the Petition of *John Cleland* Gardener was remitted, craving a Feu of Five Acres of Ground, or thereabout, on the West Side of *Broughton Loan*; That they having considered the said Petition, and visited the Ground, are of Opinion, that it is the Interest of the Hospital to feu to the Petitioner the Piece of Ground which runs, &c. (describing it) for Payment of 50 Merks per Acre, as the same shall measure out, of Feu-Duty yearly; and of 50 Merks each Acre, and proportionally, of Composition. Which Report being considered by the Council, they approved thereof, and appointed the Ground to be measured, and a Charter to be extended in favour of the said *John Cleland*, containing all Clauses usual and necessary."

Cleland observing that the Figure of the Ground was somewhat irregular, and that a few Yards more to the North would make it square, he made a second Application for the Addition required; and this having been referred to the same Committee, the Governors recommended to them to treat with *Cleland* as to the Security he proposed to give for Payment of the Feu-Duty.

The Feu-Duty being perpetual, it was impossible that any other Security could be meant or proposed than improving the Estate by building, so as to render it capable of yielding a Rent superior to the Feu-Duty.

22 July, 1734.

This being the very Object which *Cleland* had in View, he agreed to grant a Bond with two Securities, obliging himself to lay out at least 1000 l. Scots (83 l. 6 s. 8 d. Sterling) in inclosing the Ground and building upon it, between and *Martinmas* 1736. And the Committee reported that the Desire of the Petition ought to be granted, and that *Cleland* ought to have his Charter, on Payment of 250 Merks (13 l. 17 s. 9 d. Sterling) of Composition or Entry-Money: Which Report the Governors approved of, and appointed a Charter to be extended containing this Reservation, "That it shall not be in the Power of the said *John Cleland*, his Heirs or Assigns, to strike out a Door or Passage of any Kind from the Ground feued out to them, after the same is inclosed, to the arable Lands of *Broughton*, either on the West or North Part of their Possession, other than that Entry presently open, which leads from the said Lands to *Multreeshill*, and to lay the said Charter before the Council in order to be signed."

The Bond bears Date 4th *July* 1734, and binds *Cleland* and his Sureties to bestow the Sum above-mentioned upon inclosing the said Ground, and building sufficient Houses and others upon it, between and the Term of *Martinmas* 1736; and in case of Failure, he and his Sureties are taken bound to pay the said Sum to the Hospital, to lie in the Hands of the Treasurer until sufficient Houses, &c. should be built.

Cleland entered to Possession at *Martinmas* 1733, in Consequence of the first Resolution of the Governors abovementioned, an Extract of which had been delivered to him; and prior to *August* 1734 he had bestowed some Expence in Building upon the Ground.

6 Aug. 1734.

On the 26th of *August* 1734, *Cleland's* Charter was subscribed by the Governors, which contained the following Clause, that had not before been spoke of in this Transaction: "That it shall not be lawful (lawful) to the said *John Cleland*, and his forefairs, to dig for Stones, Coal, Sand, or any other Thing, within the said Ground, nor to use the same in any other Way than by the ordinary Labour of Plough and Spade, without the express Consent and Liberty of the Governors of the said Hospital, had and obtained thereto for that Effect."

Cleland, in Prosecution of this Plan, went on building Houses upon the different Parts of the Ground. He first erected a House for himself, two Stories in Height, afterwards two other Houses near his own, and four more towards the North-East upon a different Part of the Ground.

At an after Period he built two more Houses, making in all Eight beside his own, and which cost a great deal more than the Sum contained in his Bond.—He likewise subfeued three different Lots of Ground to Messrs. *Gray Stewart*, and *Ogilvy*, who built large Houses upon their Feus, the Expence of which exceeded 2000 *l.* Sterling.

By these Subfeus the Ground was so cut and parcelled out as to render it altogether unfit for the Purposes of Agriculture, or for any other Use than that which was originally intended, of giving it off in small Parcels for Building.—The Subfeus make no Mention of any Restraint against Building, as it did not enter into the Minds of the Parties, that there was any Doubt on that Head.—Mr. *Gray's* Subfeu, at first, only included three-fourths of an Acre; but after his House was built, he applied for, and obtained a small Addition, and likewise an Obligation from *Cleland*, not to build so as to intercept his Lights: And in the Subfeu to *Ogilvy*, an Obligation is laid upon the Subfeuer not to build upon one Part of his Ground above a certain Height, which was meant for the Benefit of some of the other Buildings.

The Governors of the Hospital saw these Operations going on under their Eye, and never made any Objection, or pretended to have the smallest Title, Right, or Interest to obstruct the Buildings.—Indeed it would have been strange had they done so, when it was clearly for their own Benefit, as Superiors or Over-Lords, that the Vassal should render the Estate more valuable by Building; and accordingly the Vassal had been expressly taken bound to lay out Money in that Way.

Dec. 1762.

Cleland sold the Estate to Mr. *Walker*, under the Burden of the Subfeus already mentioned, and of certain Lives of other Parts of the Ground: And Mr. *Walker* afterwards sold them to the Respondent Mr. *Ferguson*.

The Scheme of extending the Royalty of the City of *Edinburgh* was not adopted till long after these Buildings had been raised; and though the Respondent and the Subfeuers of his Ground may probably now derive some Advantage from the Town being brought nearer to them, and from the Vicinity of the intended House for the Public Records, the Situation of which has been lately fixed a little to the South-West of these Acres, such consequential Benefit, which they now enjoy, in common with every other Proprietor of Land on that Side of the Town, cannot affect, or alter the Nature of their Rights, especially, as on the other Hand, by their not being included within the Royalty, they have no Claim to these Advantages of Water, Common-Sewers, and other Articles which fall within the Regulation of the extended Royalty.

In order to accommodate the Trustees for building the Register-House, the Respondent Mr. *Ferguson* gave up a Road entering his Grounds from the South, and passing through the intended Area of the Register-House nearly in the Middle, upon their making another Road for him in a different Place, in order to answer for the Entry into his intended Square, he having declared his Resolution of building upon that Part of the Grounds, lying nearest to the New Town, and which was unoccupied by Houses, and not subfeued, to the Extent of about Two Acres.—He also made a voluntary Offer to the Magistrates of *Edinburgh*, for the Use of the Corporation, of an Angle of his Ground to the South-East to enable them to make a Road from the new Bridge to *Leith*.

1773.

16 April, 1773.

In Spring 1773, the Respondent cleared the Ground for building some Houses upon it, in the Form of a Square; but he was informed that the Magistrates of *Edinburgh*, who, *virtute officii*, are Governors of *Herriot's* Hospital, were resolved to challenge his Right, as they thought it detrimental to the Interest of the City: Accordingly, on the 16th of April, they took a Protest against him, and applied to the Court of Session for a Suspension of (*i. e.* Injunction to stop Proceeding in) the Building, under Pretence, that the above-recited Clause in the Charter against Digging, &c. implied a Prohibition against Building.

12 July, 1773.

To this it was answered, That the Charter contained no Limitation as to Building, and that none such could be implied from any Words used in it.—And the Lord *Auchinleck*, Ordinary, pronounced the following Interlocutor; “ Finds that the Clause founded on by the Complainers (*i. e.* Appellants) by which the Feu is debared from digging for Stones, Sand, or any other Thing within the Ground feued, and from using the same in any other Way than by the ordinary Labour of Plough and Spade, is to be understood only to restrain the Feu from any Abuse of the Ground, which might render the Superior's Security uncertain; in short, was a Stipulation that he was to use it *Salva Substantia*, but by no means imports, that the Feu was not to keep his Grounds in Grass, if he chose it, or build Houses upon it, though both of these fall under the Words of the Limitation equally; and as the Complainers do not pretend the Feu is bound to keep the Ground perpetually dug or ploughed, and do not deny there have been sundry Houses built on it without Challenge, refuses the Bill” (*i. e.* discharges the Injunction.)

The Governors of the Hospital then brought an Action of Declarator before the Court of Session for having it found that the Respondent had, by the Terms of the Feu Charter, no Right to build, or to use the Ground in any other Way than by the ordinary Labour of Plough and Spade; and the same having come to be argued before the Lord Ordinary, his Lordship took the Cause to report, and ordered both Parties to give in Informations to the whole Court.

The Appellants at the same Time presented a reclaiming Petition against the Lord Ordinary's Interlocutor above recited, which was answered by the Respondent, and Informations given in for the Parties.

Appellants
Argument.

The Appellants, by their Petition and Information, contended that Feudal Grants are *stricti Juris*, so that every doubtful Clause ought to be interpreted against the Grantee.—That the Clause of Prohibition in the aforesaid Charter consisted of two Parts; 1st, An Injunction upon the Vassal not to dig for Stones, Coal, Sand, or any other Thing within the said Ground. 2^{dly}, Not to use the same in any other Way than by the ordinary Labour of Plough and Spade.—That the Intention of this last was to prevent Building, that the general Words reached every such Use of the Property, and that the Hospital probably had in View that the Town might, in some after Period, be extended.

Respondents
Argument.

The Respondent answered, and insisted, That the Clause in *Cleland's* Charter neither expresses or imports any Prohibition, or even Restriction, from Building.—That whatever may have been the Rule of Interpretation in regard to Feudal Rights in their Antient Form, when they were considered as Donations flowing from the Over Lord, dependent on his Will and Personal to the Grantee, without going to his Heirs, the same could in no Shape apply to the present Situation of our Land Rights, the Vassal's Interest having for Centuries been considered as the *Utile Dominium*, the Object of Alienation and of Commerce, and the Vassal himself as the absolute and full Proprietor of the Estate.

A Feu Holding does not differ from a Blench Holding in any other Respect than that in the one, a Quit-Rent or Fee-Farm Duty, is paid to the Superior; in the other, only a nominal Duty. But the Vassal or Feu is, in every respect, Proprietor, entitled by the Nature of his Right to the full beneficial Use and Disposition of the property: And it is founded both in Law and in Expediency, that this Right should be amply interpreted in his Favor and that no Limitations on his Property should be implied, whether in Questions with the Superiors or with others. All Forfeitures and Limitations being, in the Eye of the Law, odious, and never to be extended.

In point of Fact the Respondents stated, That this Clause in *Cleland's* Charter manifestly took its Rise from the following Circumstance appearing upon the Record of the Hospital:—In 1725, *James Brownhill* having undertaken great Building on the North Side of the *High Street* of *Edinburgh*, made Application to the Hospital for a Feu of Two Acres of their Ground, in which there was a Stone Quarry, in order that he might have the Use of the Quarry for his Buildings: This the Hospital agreed to, on his paying 4½ Bolls of Barley of Feu-Duty per Acre yearly, and becoming bound to inclose the Ground, at the same Time discharging him from building Houses upon it for Artizans of any sort, for doing on their several Trades to the Prejudice of the Town, meaning that he was not to accommodate unfree Artificers to interfere with the incorporated Tradesmen of the City, this Ground being conveniently situated for that Purpose.

The Use which *Brownhill* made of this Feu, was to convert the Ground into an absolute Ruin, by taking away the whole Surface, and likewise digging out the Quarry; and afterwards, having become a Bankrupt, he was unable to pay the Feu Duty, nor could any thing be recovered out of the Ground itself, so that this Part of the Hospital Revenue was altogether

altogether lost. The Governors, therefore, resolved; for the future, to put in a Clause, tying up the Vassals from digging and destroying the Ground, so as to render it ineffectual for the Feu-Duty; and it appears that this Resolution was formed between the Date of *Cleland's* Application for his Feu, and his obtaining the Charter. The first and only Mention of it in the Hospital's Record, is in a Minute of Date the 29th of *August* 1733, bearing, that the Governors agreed to the Proposal of one *Humphrey Colquhoun* for a Feu of a Piece of Ground about a Mile and a Half distant from the Town, and that his Charter must contain the ordinary Clauses, and "That this, and all subsequent original Feus, do contain a Clause whereby " it shall not be leifom (lawful) to the Feuer to dig for Stones, Coal, Sand, or any other Thing within the said Ground, nor " to use the same in any other Way than by the ordinary Labour of Plough and Spade without the express Consent, &c."

The Minute of the same Date, agreeing to *Cleland's* Feu, made no Mention of any such Clause, because there had been no Treaty with him about it, though the Clerk of the Hospital in making out his Charter in *August* 1734, thought proper to throw it in; but the Fact which happened with regard to *Colquhoun's* Feu, as well as the others in the same Situation, afforded very clear Evidence that the Clause was not meant against Building; for *Colquhoun* himself, as soon as he got his Feu, built several Houses on it without Challenge.

It is stated in the late Institute of the Law of Scotland as "a Maxim universally received, that in all Deeds which " contain both general and particular Clauses, ascertaining their Extent, whether Conveyances, Discharges, Bonds of Arbitration, &c. the General Clause is not to be extended to Subjects or Claims of a different Kind, or of greater " Importance, than any of the Particulars mentioned in the Special; for if the Granter had not intended to confine himself " to Subjects of the same Species, or of as small Importance as those which appear from the Deed to have been under his " view, it is presumed, he would have expressed his whole Intention as clearly as he had done that special Part of it." B. 3. tit. 4. § 9.

30 July, 1773.

Upon advising the Cause, the Court pronounced Judgment in these Words. "On Report of the Lord *Auchinleck*, and " having advised the Informations, *hinc inde* find, That the Defender *Walter Ferguson* (Respondent) is intitled to carry on " his Buildings on his Grounds mentioned in the Declarator, assolzie, (i. e. acquit the Respondent) and decern."

26 Nov. 1773.

The Appellants gave in a Reclaiming Petition against this Judgment; and the Court, upon advising the same with Answers for the Respondent, adhered to their former Interlocutor, and refused the Petition.

The Appellants conceiving themselves and the Hospital to be aggrieved by the said two Interlocutors of the Court of Session of the 30th *July*, and 26th *November*, 1773, before recited, have appealed from the same to your Lordships: But the Respondents humbly hope that these Interlocutors will be affirmed, and the Appeal dismissed with Costs, for the following, among other

R E A S O N S.

- I. The Vassal in a Feu Holding is full and absolute Proprietor, subject only to the Payment of a certain Duty to the Superior, and to certain Casualties of Superiority upon the Entry of Heirs and Singular Successors or Purchasers. —The *Dominium utile* is in the Vassal, who may dispose of the Estate at Pleasure, and is intitled to every Use of it *a Cælo usque ad centrum* by the Nature of his Right, and there is no Resemblance between the Condition of a Vassal and that of a Lessee, who has only a Temporary Use of the Surface, and has no Property in him.
- II. Conditions inserted in a Feu Charter, which are not usual, and not strictly agreeable to the Nature of the Vassal's Right of Property in the Fee, and particularly such as limit him in the Exercise of his Property, ought to receive a narrow and limited Construction, so as not to go beyond the precise Case specified in the Investiture, especially in any Question with a singular Successor in the Feu Right, and in general the Rule of Law is, That Limitations upon Property are to be strictly interpreted, and are not to be raised up by Implication and artificial Argument without precise Words.
- III. The Limitation here contended for by the Appellants is of the most unfavourable Kind; the Tendency of it being to tie up the Hands of the Vassal from taking the most beneficial use of his Property, when, at the same Time, the Superior, in whose Favour this Condition is supposed to have been meant, can take no Benefit from it; for if the Vassal cannot build on his own Property, far less can the Superior build on the Vassal's Property; so that this Ground must become a Desert in the Middle of Buildings.
- IV. If any Ambiguity should appear in the Words, the same ought to be explained against the Granter of the Charter, upon this general Rule of Law. "*Contra eum faciendum esse pactorum duorum interpretationem qui ea opposuit quique suæ debet imputare; imprudentiæ quod apertius locutus non sit. Ac pro inde si a venditore pactis profecto fuerit, adversus eum illa de causa interpretationem fieri equum est.*" Voet. Lib. 18. Tit. 1. § 27.
- V. General Words superadded to particular ones ought never to be extended to Matters of a different Kind, or of greater Importance than those specially enumerated; for if these had been in View, they would not have been omitted, and this applies remarkably to the present Case; for no two Things can be more distinct, or indeed more opposite, than the Improvement of the Estate by Building, and the Destruction of it by Digging. If the Hospital had meant to debar, not only the Destruction of the Ground, but also the Improvements of it, it is impossible to believe that this last would have been omitted, and left to be gathered from general and ambiguous Words. The Prohibition of Building was of infinitely greater Importance, as to the Vassal's Interest, than the Article of Digging: It may be supposed that a Vassal would readily agree to the one, while he would startle at the other, if proposed to him.—To tie up a Man's Hands from Building upon his Property, in the Neighbourhood of a great City, is a very extraordinary Condition, and if intended to be binding, ought to be set forth in clear Terms upon the Face of the Investiture.
- VI. The general Words of this Clause are merely explicative of the particular Injunctions against destroying the Ground by digging for Stone Quarries, or any other Thing.—To hold it as a separate Prohibition would make the particular Words altogether unnecessary, and would lead to an Impropriety both in Sense and Language.—Even if the general Words had stood single, the Meaning now put on them by the Hospital goes too far.—A Court of Law would have explained them *secundum subjectam materiam*, and according to the probable and rational Meaning of the Parties. For Example, could it have been maintained that the Vassal was not at Liberty to turn his Field into Grass; this is not the ordinary Labour of Plough and Spade; or that he was not at Liberty to plant a Tree, raise a Fruit-Wall, or make a Bowling-Green; these Things are further removed still from the ordinary Culture by Plough and Spade.—Yet it is believed no Court would have denied the Exercise of these Acts of Property to the Vassal, even if the general Words had stood by themselves without any particular ones to explain them; but where the particular Words are taken in, the Object is clear—to prevent Waste, not to debar Improvement.
- VII. The History of the Clause affords very clear Evidence that it was never meant against Building. It took its Rise from a very different Circumstance, and the Hospital never complained of Building; on the contrary, in every Instance encouraged and sometimes required it; and in fact many of their Feus are covered with Buildings. If at any Time, for a particular Reason, they thought it necessary to regulate the Extent or Manner of Buildings, they put in a Special Clause to that Purpose, as in the Case of *Brownhill*, and some Cases subsequent to 1753; but they never, in any Instance, put in a total Prohibition; and the common Practice in Cases similar ought to have Weight in explaining what Parties meant.